







North West, South Africa

# North West Houses of Traditional Leaders Act, 2009 Act 3 of 2009

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# North West South Africa

# North West Houses of Traditional Leaders Act, 2009 Act 3 of 2009

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# **ACT**

To provide for the establishment of the provincial house of traditional leaders, to provide for the establishment of the local houses of traditional leaders; to provide for the composition of houses of traditional leaders; to provide for the functions of houses of traditional leaders; to provide for the election of representatives of the provincial house to the National House of Traditional Leaders; to determine and regulate the privileges, immunities and powers of the Houses of Traditional Leaders; and to provide for matters incidental thereto.

BE IT THEREFORE ENACTED by the Provincial Legislature of the Province of North West, as follows:-

# Chapter 1 Interpretation

#### 1. Definitions

(1) In this Act, unless the context indicates otherwise—

"chairperson" means a chairperson of the House and includes a deputy-chairperson as well as any member when such member is presiding at a meeting of the any house or any committee thereof;

"Constitution" means the Constitution of the Republic of South Africa, 1996 (Act No. 108 of 1996);

"district" means an area demarcated in terms of applicable legislation as constituting a district municipal area in the North West Province;

"Executive Council" means the Executive Council of the Province as referred to in section 125 of the Constitution;

"kgosi" or "kgosigadi" means the kgosi or kgosigadi of a tribe as an heir to bogosi who has been appointed by the core family of bogosi in accordance with their succession and duly recognised by the Premier;

"Local House" means the Local House of Traditional Leaders established in terms of section 17 of this Act;

"Local House Member" means the member of the Local House of Traditional Leaders;

"Member" means the member of any of the Houses of Traditional Leaders;

"National House" means the National House of Traditional Leaders established in terms of the National House of Traditional Leaders Act, 1997 (Act No. 10 of 1997);

"officer of the House" means the Secretary or any other person acting as an officer or staff of either the Local House or Provincial House under the orders of the chairperson of such House within the precincts of the House,;

"precincts of the House" means the chamber of the House, and includes, while the House is in sitting, any other premises provided for the purposes of the House;

"**Premier**" means the Premier of the Province elected as contemplated in section 128 of the Constitution and includes the acting Premier referred to in section 131 of the Constitution;

"Province" means the Province of the North-West;

"Provincial House" means the Provincial House of Traditional Leaders established in terms of section 2 of this Act;

"regent" means a motshwareledi who is a member of the family of bogosi who is the senior uncle of the kgosi or kgosigadi who takes over bogosi in the absence of the kgosi or kgosigadi as a result of the death of a kgosi or kgosigadi;

"Secretary" means the Secretary of either a Local House or the provincial House of Traditional Leaders and includes an assistant Secretary;

"senior traditional leader" means a traditional leader of a specific traditional community who exercises authority over a number of headmen or headwomen in accordance with customary law, or within whose area of jurisdiction a number of headmen or headwomen exercise authority and as defined in section 1 of the Traditional Leadership and Governance Framework Act, 2003 (Act No. 41 of 2003);

"this Act" means the North West Houses of Traditional Leaders Act, 2009;

"traditional leader" means a person who in terms of customary law of the traditional community concerned holds a traditional leadership position, and is recognised as such in terms of the North West Traditional Leadership and Governance Act, 2005 and as defined in section 1 of the Traditional Leadership and Governance Framework Act, 2003 (Act No. 41 of 2003);

"visitor" means any person other than a member or an officer of the House.

# Chapter 2 The Provincial House

#### 2. Establishment of Provincial House of Traditional Leaders

- (1) There is hereby established a Provincial House to be known as the North West Provincial House of Traditional Leaders.
- (2) The Provincial House has powers conferred upon it by or under this Act or any other law.

# 3. Membership of Provincial House

- (1) The Premier must by notice in the *Provincial Gazette* determine the number of members of the Provincial House and such members must be drawn from all districts of the province where there are traditional leaders in accordance with a formula prescribed by the Premier.
- (2) (a) The members of the Provincial House must be elected by an Electoral College consisting of all senior traditional leaders in the province.
  - (b) The Electoral College is chaired by a person designated by the Premier to chair meetings of the Electoral College.
- (3) No person is eligible to become a member of a Provincial House unless that person is a senior traditional leader.

- (4) The procedure to be followed to conduct nominations and elections must be determined by the Premier by the notice contemplated in subsection (1).
- (5) A third of the members of the Provincial House must consist of women: Provided that if the Premier is satisfied that there is an insufficient number of women to participate in the Provincial House the Premier may determine a lower threshold.
- (6) (a) Subject to the provisions of paragraph (b) the term of office of the Provincial House is 5 years and must run concurrently with that of the National House established in terms of applicable legislation.
  - (b) Notwithstanding the dissolution of the Provincial House by virtue of the provisions of paragraph (a)—
    - (i) every person who at the date of the dissolution is a member of the Provincial House remains a member thereof; and
    - (ii) the Provincial House remains competent to exercise or to perform its powers and functions during the period following such dissolution up to and including the day immediately preceding the day on which the first meeting of the new Provincial House takes place.
- (7) When the National House is dissolved, the Provincial House must within fourteen days after such dissolution table and adopt a motion to dissolve subject to subsection 6.
- (8) The Provincial House must be reconstituted in accordance with the provisions of subsection (2) and (4) within 30 days from the date on which its term has lapsed in terms of subsection (6).

# 4. Qualification for membership of Provincial House

- (1) A person is not eligible to become a member of a Provincial House if—
  - (a) at the time of the election of members of the Provincial House is serving a sentence of imprisonment;
  - (b) is an unrehabilitated insolvent;
  - (c) is suffering from physical incapacity or mental infirmity which based on acceptable medical evidence, makes it impossible for that senior traditional leader, headman or head woman to function as such;
  - (d) has been convicted of a criminal offence and sentenced to more than 12 months' imprisonment without the option of a fine, either in the Republic, or outside the Republic if the conduct constituting the offence would have been an offence in the Republic, but no one may be regarded as having been sentenced until an appeal against the conviction or sentence has been determined or until the time for an appeal has expired;
  - (e) is not a South African citizen; and
  - (f) he or she is not a kgosi or kgosigadi or a regent.
- (2) A disqualification under paragraphs (a) to (e) ends five years after the sentence has been completed.

#### 5. Vacation of seats of Provincial House

- (1) A member of the Provincial House vacates his or her seat if he or she—
  - (a) is deceased;
  - (b) resigns by written notice;
  - (c) is disqualified in terms of section 4;

- (d) becomes a full time member of a municipal council, member of parliament or the provincial legislature;
- (e) is convicted of a criminal offence with a sentence of imprisonment for more than 12 months without the option of a fine; or
- (f) without having obtained leave in accordance with the rules and orders, absents himself or herself from three consecutive meetings of the House.
- (2) If a member vacates his or her seat, the vacancy must be filled within 30 days by a procedure determined in section 3.

# 6. Meetings of Provincial House

- (1) The first meeting of the Provincial House must be held at the seat of the Provincial House, and the Provincial House shall subsequently meet at the place that the executive committee of the Provincial House determines from time to time.
- (2) An ordinary meeting of the House must be held at least once quarterly during the session of the Provincial Legislature.
- (3) In addition to the ordinary meetings of the Provincial House, the executive committee may at any time, and if so directed by the Premier, call a special meeting of the Provincial House on a day and at a place to be determined by the executive committee.
- (4) At a special meeting called by the executive committee, only those matters that are placed before the House may be dealt with.
- (5) If a special meeting is called at the direction of the Premier, only those matters which necessitated the calling of the special meeting may be dealt with.
- (6) The Premier must, as soon as possible after the election of the members of the House, convene the Provincial House in the manner that he or she deems suitable.
- (7) The chairperson shall also convene an extraordinary meeting of the Provincial House, within a period of seven days, upon receiving a written request by any five members of the Provincial House.
- (8) Should the chairperson fail to convene an extraordinary meeting of the Provincial House when so requested by five members as contemplated in subsection (7) of this section, such five members may, on the expiration of such seven days request the MEC to call for an extraordinary meeting of the Provincial House.
- (9) Notice of meetings of the Provincial House shall be given to all members thereof in such manner and form as the Provincial House may from time to time determine.
- (10) An officer from the Department, designated by the Premier, must attend the meetings of the Provincial House, to advise the House regarding government policies and legislation that relate to traditional affairs.

#### 7. Functions of Provincial House

- (1) The functions and roles of the Provincial House are—
  - (a) working with the national house of traditional leaders, to promote—
    - (i) the role of traditional leadership within a democratic constitutional dispensation;
    - (ii) nation building;
    - (iii) peace, stability, and cohesiveness of communities;
    - (iv) the preservation of the moral fibre and regeneration of society;

- (v) and preserve the culture and traditions of communities;
- (vi) socio-economic development and service delivery; and
- (vii) the social well-being and welfare of communities;
- (b) to enhance co-operation between itself and the various local houses with a view to addressing matters of common interest.

#### (2) The Provincial House—

- (a) must consider Bills referred to it by the secretary or speaker to the provincial legislature;
- (b) must advise the provincial government and make recommendations relating to any of the following:
  - (i) matters relating to policy and legislation affecting traditional leadership;
  - (ii) the role of traditional leaders;
  - (iii) dispute resolution in relation to traditional leadership;
  - (iv) customary law; and
  - (v) the customs of communities observing a system of customary law;
- (c) may investigate and make available information on traditional leadership, traditional communities, customary law and customs;
- (d) must, at the request of the member of provincial executive council, advise him or her in connection with any matter referred to in this section;
- (e) must be consulted on provincial government development programmes that affect traditional communities;
- (f) must complement and support the work of government at provincial level;
- (g) must form cooperative relations and partnerships with government at provincial level in development and service delivery;
- (h) may participate in national and provincial programmes geared towards the development of rural communities;
- (i) may participate in provincial initiatives meant to monitor, review and evaluate government programmes in rural communities; and
- (j) must perform tasks as may be determined by a member of the provincial executive council or as may be provided for in national or provincial legislation.

#### 8. Election of Chairperson and Executive Committee of Provincial House

- (1) At its first meeting after it has been convened in terms of <u>section 6</u>, the Provincial House, with the Premier or a person designated by the Premier as chairperson—
  - (a) must elect one of its members to be the chairperson, and another of its members to be the deputy chairperson of the Provincial House; and
  - (b) elect three other members as the executive committee of the Provincial House of which the chairperson and deputy chairperson form part.
- (2) Subject to the provisions of subsection (9), the chairperson and deputy chairperson hold office for the term of the Provincial House and they are eligible for re-election at the expiry of their term of office: Provided that no member may serve as a chairperson or deputy chairperson for more than two consecutive terms.

- (3) The chairperson has the powers and functions assigned to him or her in terms of this Act and the rules and orders of the Provincial House.
- (4) If the chairperson is absent or for any reason is unable to perform his or her functions, or when the office of chairperson is vacant, the deputy chairperson shall act as chairperson until the chairperson returns or is again able to properly perform his or her functions, or until a new chairperson is elected.
- (5) If any of the circumstances described in subsection (4) applies to both the chairperson and the deputy chairperson, a member of the Provincial House designated in terms of the rules and orders must act as chairperson for as long as those circumstances prevail.
- (6) The deputy chairperson or the member designated under subsection (5), while acting as chairperson, may exercise the powers and must perform the functions of the chairperson.
- (7) The chairperson, the deputy chairperson or any other member of the House designated in terms of the rules and orders, presides over the meetings of the House.
- (8) While presiding at a meeting of the Provincial House, the chairperson, deputy chairperson or other member presiding does not have a deliberative vote, but has a casting vote in the case of an equality of votes.
- (9) The chairperson or deputy chairperson:
  - (a) must vacate his or her office if he or she ceases to be a member of the Provincial House according to section 6;
  - (b) may be removed from office by resolution of a vote of no confidence of the Provincial House;and
  - (c) may resign by lodging his or her resignation in writing with the secretary to the Provincial House.
- (10) If the office of chairperson or deputy chairperson becomes vacant, the Provincial House, under the chairpersonship of the Premier or a person designated by the Premier, must elect a member to fill the vacancy.
- (11) The chairperson elected by the Provincial House in term of subsections (1) or (10) must then preside at the election of the deputy chairperson.
- (12) The chairperson may at any time designate any of the members of the Executive Committee to perform such duties in connection with the powers and functions of the House in terms of this Act.
- (13) The Executive Committee or any member thereof may execute such powers and perform such duties and functions as may be delegated by the Provincial House during any time whenever the Provincial House is not in session.
- (14) The Executive Committee and any member thereof who has executed any power or performed any function or duty contemplated in <u>section 13</u>, shall submit a report for ratification of any such action taken to the House at the next session of the House.
- (15) If the position of any member of the Executive Committee becomes vacant before the expiry of his or her term of office his or her position must be filled, for the remainder of such term of office, by another member as soon as may be reasonably practicable after the occurrence of such a vacancy.

# 9. Status of members of Provincial House

- (1) The chairperson and the deputy chairperson are full-time members of the provincial house.
- (2) The Premier may, after consultation with the Provincial House, determine that certain other members are full-time members of the Provincial House.

### 10. Election of representatives to National House

The Provincial House must, in its first sitting, elect its representatives to serve in the National House in accordance with the provisions of the National House of Traditional Leaders Act, 1997 (Act No. 10 of 1997).

# Chapter 3 Local Houses

#### 11. Establishment of Local Houses

(1) Subject to section 17 of the Traditional Leadership and Governance Framework Act, 2003 (Act No. 41 of 2003, a Local House of Traditional Leaders is established for each of the metropolitan municipalities and district municipalities.

# 12. Membership of Local House

- (1) The Premier must by notice in the *Provincial Gazette* determine the formula for the number of members of each of the Local Houses.
- (2) The members of Local Houses must be elected by the Electoral College—
  - (a) established for the area of jurisdiction of each district municipality or metropolitan municipality;
  - (b) consisting of all senior traditional leaders from within the district municipality or metropolitan municipality concerned: Provided that in the event that there are less than five senior traditional leaders a number of recognised headmen must form part of the electoral college; and
  - (c) chaired by a person designated by the Premier to chair meetings of electoral colleges.
- (3) The Premier must determine the procedure to be followed at the elections referred to in subsection (2), by notice in the *Provincial Gazette*.
- (4) A third of the members of a Local House must consist of women: Provided that if the Premier is satisfied that there is an insufficient number of women to be elected to the Local House of Traditional Leaders, the Premier may, after consultation with the relevant electoral college, determine a lower threshold.
- (5) (a) Subject to the provisions of paragraph (b) the term of office of a Local House is five years and must run concurrently with the duration of the Provincial House established in terms of this Act.
  - (b) Notwithstanding the lapsing of the duration of a Local House by virtue of the provisions of paragraph (a)—
    - (i) every person who at the date of the dissolution is a member of a Local House remains a member thereof;
    - (ii) a Local House remains competent to exercise or to perform its powers and functions;
    - (iii) the Premier or the MEC has the power to summon a Local House to an extraordinary meeting for the dispatch of urgent business after consultation with the chairperson, during the period following such dissolution up to and including the day immediately preceding the day on which the first meeting of the Local House after such lapsing takes place.

- (6) A Local House must be reconstituted within thirty days from the date on which its term lapsed as referred to in subsection (5).
- (7) When the Provincial House is dissolved, each Local House must within fourteen days after such dissolution table and adopt a motion to dissolve subject to subsection 6.
- (8) The Premier may, after consultation with the Local House determine that certain members are fulltime members of a local house.

# 13. Qualification for membership of Local House

- (1) No person is eligible to become a member of a Local House if—
  - (a) at the time of the election of members of the Local House is serving a sentence of imprisonment;
  - (b) is an un-rehabilitated insolvent;
  - is suffering from physical incapacity or mental infirmity which based on acceptable medical evidence, makes it impossible for that senior traditional leader, headman or headwoman to function as such;
  - (d) has been convicted of a criminal offence and sentenced to more than 12 months' imprisonment without the option of a fine, either in the Republic, or outside the Republic if the conduct constituting the offence would have been an offence in the Republic, but no one may be regarded as having been sentenced until an appeal against the conviction or sentence has been determined or until the time for an appeal has expired;
  - (e) is not a South African citizen; and
  - (f) he or she is not a kgosi or kgosigadi or kgosana or a regent.
- (2) A disqualification under paragraphs (a) to (e) ends five years after the sentence has been completed.

#### 14. Vacation of seats of Local House

- (1) A member of the Local House vacates his or her seat if he or she-
  - (a) is deceased
  - (b) resigns by written notice;
  - (c) is disqualified in terms of section 12;
  - (d) becomes a full time member of a municipal council, member of parliament or the provincial legislature;
  - (e) is convicted of a criminal offence with a sentence of imprisonment for more than 12 months without the option of a fine; or
  - (f) without having obtained leave in accordance with the rules and orders, absents himself or herself from three consecutive meetings of the Local House.
- (2) If a member vacates his or her seat, the vacancy must be filled within 30 days by a procedure determined in section 12.
- (3) A person elected to fill a vacancy in terms of subsection (2) serves only for the remainder of the term of office and is eligible for re-election for subsequent terms.

#### 15. Seat and meetings of Local House

- (1) A Local House must, by resolution, decide on its own seat within the district or metro municipality: Provided that if a traditional council performs the functions of a local house the seat of the traditional council is the seat for the purposes of the local house.
- (2) There must be an ordinary meeting of a Local House at least once every quarter: Provided that the Local House must have its first meeting within 14 days after its first establishment or reconstitution.
- (3) In addition to the ordinary meetings of the Local House, the executive committee may at any time, and if so directed by the Premier, call a special meeting of the local House on a day and at a place to be determined by the executive committee: Provided that that if a traditional council performs the functions of a local house the traditional council decides.
- (5) At a special meeting called by the executive committee, only those matters that are placed before the House may be dealt with.
  - [Please note: numbering as in original]
- (6) If a special meeting is called at the direction of the Premier, only those matters which necessitated the calling of the special meeting may be dealt with.
- (7) The chairperson must also convene an extraordinary meeting of the Local House, within a period of seven days, upon receiving a written request by any five members of the Local House.
- (8) Should the chairperson fail to convene an extraordinary meeting of the Local House when so requested by five members as contemplated in subsection (7) of this section, such five members may, on the expiration of such seven days call for an extraordinary meeting of the House.
- (9) Notice of meetings of the Local House shall be given to all members thereof in such manner and form as the Local House may from time to time determine.
- (10) An officer from the Department, designated by the Premier, must attend the meetings of the Local House, to advise the House regarding government policies and legislation that relate to traditional affairs.

# 16. Election of Chairperson and Executive Committee of Local House

- (1) At its first meeting after it has been convened in terms of <u>section 15(2)</u>, a Local House, with the Premier or a person designated by the Premier as chairperson–
  - (a) must elect one of its members to be the chairperson, and another of its members to be the deputy chairperson of the Local House; and
  - (b) elect one other member to form the executive committee of the Local House with the chairperson and deputy chairperson.
- (2) Subject to the provisions of subsection (9), the chairperson and deputy chairperson hold office for the term of the Local House and they are eligible for re-election at the expiry of their term of office: Provided that no member may serve as a chairperson or deputy chairperson for more than two consecutive terms.
- (3) The chairperson has the powers and functions assigned to him or her in terms of this Act and the rules and orders of the House.
- (4) If the chairperson is absent or for any reason is unable to perform his or her functions, or when the office of chairperson is vacant, the deputy chairperson shall act as chairperson until the chairperson returns or is again able to properly perform his or her functions, or until a new chairperson is elected.

- (5) If any of the circumstances described in subsection (4) applies to both the chairperson and the deputy chairperson, a member of the Local House designated in terms of the rules and orders must act as chairperson for as long as those circumstances prevail.
- (6) The deputy chairperson or the member designated under subsection (5), while acting as chairperson, may exercise the powers and must perform the functions of the chairperson.
- (7) The chairperson, the deputy chairperson or any other member of a Local House designated in terms of the rules and orders, presides over the meetings of the House.
- (8) While presiding at a meeting of the Local House, the chairperson, deputy chairperson or other member presiding does not have a deliberative vote, but has a casting vote in the case of an equality of votes.
- (9) The chairperson or deputy chairperson:
  - (a) must vacate his or her office if he or she ceases to be a member of the Local House in terms of section 14;
  - (b) may be removed from office by resolution of a vote of no confidence of the Local House; and
  - (c) may resign by lodging his or her resignation in writing with the secretary to the Local House concerned.
- (10) If the office of chairperson or deputy chairperson becomes vacant, the Local House, under the chairpersonship of the Premier or a person designated by the Premier, must elect a member to fill the vacancy.
- (11) The chairperson elected by the Local House in term of subsections (1) or (10) must then preside at the election of the deputy chairperson.
- (12) The chairperson may at any time designate any of the members of the Executive Committee to perform such duties in connection with the powers and functions of the House in terms of this Act.
- (13) The Executive Committee or any member thereof may execute such powers and perform such duties and functions as may be delegated by the Local House during any time whenever the Local House is not in session.
- (14) The Executive Committee and any member thereof who has executed any power or performed any function or duty contemplated by subsection (13), shall submit a report for ratification of any such action taken to the Local House at the next session of the House.
- (15) If the position of any member of the Executive Committee becomes vacant before the expiry of his or her term of office his or her position must be filled, for the remainder of such term of office, by another member as soon as may be reasonably practicable after the occurrence of such a vacancy.

#### 17. Functions of Local House

- (1) The functions of a Local House are-
  - (a) to advise the relevant district municipality on-
    - (i) matters pertaining to customary law, customs, traditional leadership and the traditional communities within the district municipality or metropolitan municipality;
    - (ii) the development of planning frameworks that impact on traditional communities; or
    - (iii) the development of by-laws that impact on traditional communities;
  - (b) to participate in local programmes that have the development of rural communities as an object; and

- (c) to participate in local initiatives that are aimed at monitoring, reviewing or evaluating government programmes in rural communities.
- (2) A Local House may exercise any powers and must perform any functions that are conferred or imposed on it in terms of any other law.

# Chapter 4 General provisions relating to Houses

#### 18. Rules and orders of Houses

A house of traditional leaders must make rules and orders in connection with the conduct of its business and proceedings, including rules and orders regulating—

- (a) the establishment, constitution, powers and functions, procedures and duration of committees of such house: Provided that provision must be made for an executive committee consisting of the chairperson, deputy chairperson and other members elected by the members of the house concerned as provided for in this Act;
- (b) restrictions on access to such committees;
- (c) the competency of any such committee to perform or dispose of its business and proceedings at venues other than the seat of the House;
- (d) the designation of members to preside over meetings of the House upon the direction of the chairperson.; the time and place at which the House shall meet: provided that there shall be at least two sessions of the House during the course of each calendar year;
- (e) the manner in which the views of the House shall be recorded and expressed;
- (f) the attire of the members of the House; and
- (g) the language to be used by members during its sessions

# 19. Quorum

The presence of at least one-half of all the members other than the chairperson or other presiding member is necessary to constitute a quorum for a meeting of that House.

#### 20. Requisite majority

All decisions of the Houses must be taken by the majority of members constituting the meeting of the House: Provided that a decision to remove the chairperson or the deputy chairperson must be taken by two thirds of the total membership of a house.

# 21. Moneys payable to members

There must be paid out of and as a charge to the Provincial Treasury Fund of the province to a member of any house such moneys as may be determined by the President in terms of the Remuneration of Public Office Bearers Act, 1998 (Act No. 20 of 1998).

# 22. Powers, privileges and immunities of members of Houses and benefits of members

- (1) A House has full powers to control, regulate and dispose of its internal affairs.
- (2) Subject to the rules and orders of the House there must be freedom of speech and debate in or before such House and any committee thereof and such freedom may not be impeached or questioned in any court of law.

(3) A member of a House is not liable for any civil or criminal proceedings, arrest or imprisonment by reason of anything which the member has said, produced or submitted in or before or to such House or any committee thereof.

# 23. Houses may transact business notwithstanding vacancies

The House is not precluded from concluding any transaction of its official business by reason of any vacancy among the members thereof including any vacancy not filled when the House is constituted or is reconstituted, at any time.

### 24. Administration and accountability of Houses

- (1) The Premier must, after consultation with the Local House and subject to the laws governing the Public Service, second staff as may be necessary to discharge the work of the Houses.
- (2) The Premier must, in terms of the laws governing the Public Service and with the concurrence of the Houses, appoint persons as Secretaries to each House, who must—
  - (a) exercise or perform the powers and functions conferred upon or assigned to the Secretary by this Act and the rules and orders; and
  - (b) subject to the directions of a House concerned, perform such work as is incidental to the exercise or performance by the House of its powers and functions.
- (3) Each Secretary must be supported in the exercise or performance of his or her powers and functions by officers of the Department designated in terms of subsection (1) for that purpose.
- (4) Each House must—
  - (a) keep proper records;
  - (b) have its financial statements audited by the Auditor-General;
  - (c) disclose the receipt of awards, gifts and favours of its members as contemplated in part A of the Schedule to this Act;
  - (d) in addition to quarterly meetings, hold a joint meeting with other Houses, coordinated by the Provincial House, on a half yearly basis to give account of the activities of the Houses in the province;
  - (e) adhere to the Code of Conduct provided for in the Schedule to this Act;
  - (f) be responsive to the needs of traditional leaders within the province or the district, as the case may be;
  - (g) maximize the efficiency of communication and decision-making within the administration of the House;
  - (h) involve the secretary of the House in management decisions as far as is practicable; and
  - assign clear responsibilities for the management and co-ordination of the administration of the House;

# (5) The Provincial House must:

- (a) establish clear relationships, and facilitate co-operation and communication between Local Houses;
- (b) quarterly inform the Local Houses of how the Provincial House is managed, of costs involved and the persons in charge;
- (c) hold the secretary of the Provincial House accountable for the overall performance of the administration of the Provincial House;

(d) provide an equitable, fair, open and non-discriminatory working environment for all Local Houses.

# 25. Record keeping and minutes of meetings

Each House must record and keep minutes of proceedings in respect of its meetings and must make copies of the minutes to be circulated to all the members of the House at least seven days before the date of its next meeting.

#### 26. Execution of process

A court process shall not be served or executed within the precincts of the House while it is in session.

#### 27. Freedom from arrest

A member of the House may not be arrested—

- (a) for any civil debt whilst going to, attending or returning from any meeting of the House;
- (b) within the precincts of the House while it is in session for any criminal offence, without the consent of the chairperson.

#### 28. Control of entry

- (1) A person who is not a member of a House may not enter or remain within the precincts of that House without the permission of the chairperson.
- (2) The chairperson may issue such orders as he or she may deem necessary for the regulation of the admittance of visitors to the precincts of the building.
- (3) Copies of any order issued as contemplated in subsection (2) shall be authenticated by the Secretary and shall be exhibited in a conspicuous place within the precincts of the building.
- (4) The chairperson may at any time order a person who is not a member of the House to excuse himself or herself from the precincts of the House.

#### 29. Relationship between Provincial House, Local Houses and traditional councils

- (1) The Provincial House must, in consultation with traditional councils, and Local Houses advise the Provincial Government on matters relating to the general interest and welfare of traditional communities.
- (2) The Provincial House must investigate matters referred to it by the Local Houses and traditional councils and make appropriate recommendations to the sphere of government concerned and the Premier.
- (3) The Provincial House must, at least two times a year, convene a meeting to advise local houses and traditional councils regarding the administration of its affairs.
- (4) Members of the Provincial House must—
  - (a) provide a written report on the progress of matters relating to the general interest and welfare of traditional communities on a quarterly basis to their respective traditional councils; and
  - (b) table the report referred to in paragraph (a) at the first meeting of the Provincial House after the reports have been submitted to the respective traditional councils.

### 30. Relationship between Provincial House and Provincial Legislature

- (1) The Speaker of the Provincial Legislature must refer all bills introduced in the Provincial Legislature that relate to traditional communities, traditional leadership, customary law, traditions or customs, and all matters affecting the well-being and development of traditional communities, to the Provincial House.
- (2) The Provincial House must consider and comment on the bills referred to in subsection (1).
- (3) The written notification of the Provincial House's support or opposition of a bill referred to it, together with the comments, must be submitted to the Speaker within 30 days from the date of the referral of the bill to the Provincial House.
- (4) Where the House indicates, in terms of subsection (3), that it is opposed to the Bill the Provincial Legislature shall not pass the Bill before a period of 30 days, as from the date of receipt by the Speaker of such written notification, has lapsed.
- (5) Where the House has failed to indicate within the period prescribed by subsection (3) whether it supports or opposes the Bill the Provincial Legislature may proceed to consider the Bill in the absence of any input from the House.

# 31. Relationship between Provincial House and Executive Council

The Premier, after consultation with the Provincial House and the Provincial Legislature, must determine the relationship between the subcommittees of the Provincial House and the Portfolio Committees of the Provincial Legislature.

# 32. Support to Houses

- (1) The Provincial Government, and in particular, the Department, must provide sufficient skills development, administrative, financial and other support on a continuous basis to—
  - (a) support the development of members of houses traditional leaders; and
  - (b) enable and strengthen the Provincial House and the Local Houses to perform all of their functions as contemplated in this Act, and any other law.
- (2) The support envisaged to be provided to traditional councils in terms of subsection (1) may include transport and infrastructural assistance, taking into consideration budgetary means of the provincial government.
- (3) The support envisaged to be provided in terms of this section shall be in accordance with any applicable legal and administrative requirements of the province.

#### 33. National and Provincial Codes of conduct

The Code of Conduct contained in Schedule 3 applies to all members of the Provincial House and Local Houses.

#### 34. Oath of office

Newly elected members of the Provincial House and Local Houses assume office only after swearing or affirming faithfulness to the Province and obedience to the <u>Constitution</u> in accordance with the oath of office contained in Schedule 2, before a judge president or a judge designated by him.

# 35. Regulatory powers

(1) The MEC may issue proclamations and notices in the Provincial Gazette as contemplated in this Act.

- (2) The Premier may, after consultation with the MEC and the provincial legislature, by notice in the *Provincial Gazette*, make regulations in respect of any matter which is required or permitted by this Act to be prescribed including regulations prescribing the procedure to be followed to conduct elections for members of the Houses established in terms of this Act.
- (3) The draft regulations contemplated in this section must—
  - (a) be published in the *Provincial Gazette* for public comment; and
  - (b) be submitted to the Provincial Legislature for scrutiny at least one month before their promulgation.

# 36. Delegation of powers and assignment of duties by Premier

- (1) The Premier may, subject to such conditions as he or she may determine, in writing, delegate any power or assign any duty conferred on him or her by or under this Act, to the MEC.
- (2) A delegation or assignment in terms of subsection (1) does not prevent the exercise of the relevant power or the performance of any duty by the Premier.
- (3) The Premier may at any time withdraw or amend, in writing, a delegation or assignment as contemplated in subsection (1).
- (4) The delegation of any power or the assignment of any duty does not divest the Premier of the responsibility concerning the exercise of the delegated power or the performance of the assigned duty.
- (5) The MEC may not further delegate any power or assign any duty which has been delegated or assigned as contemplated in subsection (1) without the express written authorization of the Premier.

# 37. Offences and penalties

- (1) A person who—
  - (a) enters or attempts to enter or refuses to excuse himself or herself from a Local House or Provincial House in contravention of any order of the chairperson;
  - (b) fails or refuses to excuse himself or herself from the precincts of a Local House or Provincial House when ordered to do so by the chairperson; or
  - (c) contravenes any order made under the provisions of this Act, is guilty of an offence and on conviction liable to a fine or imprisonment for a period not exceeding three months.

#### (2) A person who—

- (a) offers to a member of a Local House or the Provincial House or officer of a Local House or the Provincial House a bribe in order to influence such a Local House or the House member or officer in respect of the promotion of or in opposition to any Bill or matter submitted to or intended to be submitted to a Local House or the House;
- (b) assaults, insults, resists or obstruct a member of a Local House or the Provincial House coming to, being within, or going from the precincts of a Local House or the House building or endeavours to compel any such member by force, insult or menace to declare himself or herself in favour of or against any proposition or matter pending in or expected to be brought before a Local House or the House;
- (c) assaults, molests, insults, resists or obstruct an officer in the execution of his or her duties;
- (d) creates or joins in any disturbance which interrupts or is likely to interrupt the proceedings of the House while it is in session;

- (e) utters or publishes any false or scandalous defamatory matter concerning the House or upon a Local House or the House member or officer in his or her capacity as such a Local House or the House member or officer;
- (f) attempts, directly or indirectly, by fraud, or by threats or intimidation of any kind, to influence a Local House or the House member in his or her vote, opinion, judgment or action, upon any question arising in a Local House or the House, or to induce him or her to absent himself or herself from any sitting of a Local House or the House; or
- (g) threatens, assaults or insults a Local House or the House member or officer of a Local House or the House on account of his or her conduct as such a Local House or the House member or officer, is guilty of an offence and, on conviction be liable to pay a fine or imprisonment not exceeding six months.
- (3) A member of a Local House or the Provincial House who accepts or agrees to accept or obtains or agrees to obtain for himself or herself or for any other person a bribe, fee, compensation, reward or benefit of any kind for speaking, voting or acting as such a Local House or the Provincial House member, or from refraining from so speaking, voting or acting, or on account of his or her having so spoken, voted or acted, or having so refrained, is guilty of an offence and may, on conviction be liable to a fine or imprisonment not exceeding six months.

#### (4) A person who—

- (a) willfully and unlawfully and without the permission of a Local House or the Provincial House or the relevant chairperson prints or publishes or causes to be printed or published any copy of any minute, report, decision or message of a Local House or the House without the express authority of a Local House or the House or the respective chairperson; or
- (b) presents any print or publication as referred to in paragraph (a) as having been printed or published on the authority of a Local House or the House or the chairperson, well knowing that it has not been so printed or published, guilty of an offence and, on conviction liable to pay a fine or imprisonment not exceeding six months.

#### 38. Transitional arrangements

- (1) The members of the Provincial House elected to serve in the Provincial House in terms of the provisions of this Act or any of the repealed Acts shall continue to perform functions as members of the Provincial House until new members have been elected in accordance with the provisions of this Act.
- (2) Any actions and decisions taken by the Provincial House in good faith purporting to act in terms of the repealed legislation are hereby validated and declared to have been lawfully done.

#### 39. Repeal of laws

The laws listed in Schedule A are hereby repealed to the extent indicated in the Schedule.

#### 40. Short title

This Act is called the North West Houses of Traditional Leaders Act, 2009 and it comes into operation on a date determined by the Premier.

#### Schedule A

# Repeal of laws

## Name of Act

# Year of Publication

Name of Act	Year of publication	Extent of repeal
The House of Traditional Leaders for the Province of North West Act	Act No. 12 of 1994	The whole
North West Houses of Traditional LeadershipAmendment Act	Act No. 3 of 2005	The whole

#### Schedule B

# Part A – Oath by members of the House

I, \_\_\_\_\_\_\_\_(name of member), do swear that I will be faithful to the Provincial /Local House of Traditional Leaders and do solemnly and sincerely promise at all times to promote that which will advance, and to oppose all that may harm the House; to obey, observe, uphold and maintain the Constitution, the laws, rules, orders and procedures of the House and all other laws of the Republic of South Africa; to discharge my duties with all my strength and talents to the best of my knowledge and ability and true to the dictates of my conscience; to do justice unto all; and to devote myself to the well-being of the House and its members.

May the Almighty God by His Grace and or the ancestors guide and sustain me in keeping this oath with honour and dignity.

So help me God.

# Part B - Affirmation

# Schedule C

# **Code of Conduct**

#### Members of the Houses

# 1. Performance of functions by members

A member of the House must-

- (a) perform the functions of office in good faith and in an honest, non-discriminatory and transparent manner; and
- (b) at all times act in the best interest of the House and in such a way that the credibility and integrity of the House are not compromised.

### 2. Attendance at meetings

A member of a House must attend each meeting of the House and of a committee of which that member of the House is a member, except when—

- (a) leave of absence is granted in terms of an applicable law or as determined by the rules and orders of the House; or
- (b) that member of the House is required in terms of this Code to withdraw from the meeting.

# 3. Sanctions for non-attendance of meetings

- (1) The House may impose a sanction as determined by the rules and orders of the House on a member of the House for:
  - (a) not attending a meeting which that member of the House is required to attend in terms of item 2; or
  - (b) failing to remain in attendance at such a meeting.
- (2) A member of the House who is absent from three or more consecutive meetings of the House, or from three or more consecutive meetings of a committee of the House, which that member of the House is required to attend in terms of item 2, must be removed from office as a member of the House.
- (3) Proceedings for the imposition of a sanction including removal of a member of the House must be conducted in accordance with a uniform standing procedure which the House must adopt for the purposes of this item.

#### 4. Disclosure of interests

- (1) A member of the House must—
  - (a) disclose to the House; or to any committee of the House of which that member of the House is a member, any direct or indirect personal or private business interest that that member of the House, or any spouse, partner or business associate of that member of the House may have in any matter before the House or the committee of the House; and
  - (b) withdraw from the proceedings of the House or committee of the House when that matter is considered by the House or its committee, unless the House or its committee decides that the member of the House's direct or indirect interest in the matter is trivial or irrelevant.
- (2) A member of the House who, or whose spouse, partner, business associate or close family member, acquired or stands to acquire any direct benefit from a contract concluded with the House, must disclose full particulars of the benefit of which the member of the House is aware at the first meeting of the House at which it is possible for the member of the House to make the disclosure.
- (3) This section does not apply to an interest or benefit which a member of the House, or a spouse, partner, business associate or close family member, has or acquires in common with other members of the House.

# 5. Personal gain

(1) A member of the House may not use the position or privileges of a member of the House, or confidential information obtained as a member of the House, for private gain or to improperly benefit another person.

- (2) Except with the prior consent of the House, a member of the House may not—
  - (a) be a party to or beneficiary under a contract for—
    - (i) the provision of goods or services to the House; or
    - (ii) the performance of any work otherwise than as a member of the House and for the House;
  - (b) obtain a financial interest in any business of the House; or
  - (c) for a fee or other consideration appear on behalf of any other person before the House or its committee.
- (3) If more than one quarter of the members of the House object to consent being given to a member of the House in terms of sub-item (2), such consent may only be given to the member of the House with the approval of the Premier.

#### 6. Declaration of interests

- (1) When elected, a member of the House must within 60 days declare in writing to an officer of the House designated by the Premier the following financial interests held by that member of the House:
  - (a) shares and securities in any company;
  - (b) membership of any close corporation;
  - (c) interest in any trust;
  - (d) directorships;
  - (e) partnerships;
  - (f) other financial interests in any business undertaking;
  - (g) employment and remuneration;
  - (h) interest in property;
  - (i) pension; and
  - (j) subsidies, grants and sponsorships by any organisation.
- (2) Any change in the nature or detail of the financial interests of a member of the House must be declared in writing to the officer referred to in sub-item (1) annually.
- (3) Gifts received by a member of the House above a prescribed amount must also be declared in accordance with sub-item (1).
- (4) The House must determine which of the financial interests referred to in sub-item (1) must be made public having regard to the need for confidentiality and the public interest for disclosure.

#### 7. Rewards, gifts and favours

A member of the House may not request, solicit or accept any reward, gift or favour for—

- (a) voting or not voting in a particular manner on any matter before the House or before a committee of the House of which that member of the House is a member;
- (b) persuading the House or any committee of the House in regard to the exercise of any power, function or duty;
- (c) making a representation to the House or any committee of the House; or

(d) disclosing privileged or confidential information.

#### 8. Unauthorised disclosure of information

- (1) A member of the House may not without the permission of the House or a committee disclose any privileged or confidential information of the House or committee to any unauthorised person.
- (2) For the purpose of this item 'privileged or confidential information' includes any information-
  - (a) determined by the House or committee of the House to be privileged or confidential;
  - (b) discussed in closed session by the House or its committee;
  - (c) disclosure of which would violate a person's right to privacy; or
  - (d) declared to be privileged, confidential or secret in terms of the law.
- (3) This item does not derogate from the right of any person to access to information in terms of national legislation.

#### 9. Breach of code

- (1) If the House, on reasonable suspicion, is of the opinion that a provision of the Code of Conduct has been breached, the House must—
  - (a) authorise an investigation of the facts and circumstances of the alleged breach;
  - (b) give the member of the House a reasonable opportunity to reply in writing regarding the alleged breach; and
  - (c) report the matter to a meeting of the House after paragraphs (a) and (b) have been complied with.
- (2) A report referred to in sub-item (1)(c) may be made available to the public.
- (3) The House must report the outcome of the investigation to the Premier.
- (4) The Secretary of the House must ensure that each member of the House when taking office is given a copy of this Code and that a copy of the Code is available in every room or place where the House or a committee of the House meets.
- (5) The House may—
  - (a) investigate and make a finding on any alleged breach of a provision of this Code; or
  - (b) establish a special committee—
    - (i) to investigate and make a finding on any alleged breach of this Code; and
    - (ii) to make appropriate recommendations to the House.
- (6) If the House or a special committee appointed by the House to conduct the investigation finds that a member of the House has breached a provision of this part of the Code of Conduct, the House may
  - (a) issue a formal warning to the member of the House;
  - (b) reprimand the member of the House;
  - (c) suspend the member of the House for a period in consultation with the Premier; and
  - (d) remove the member of the House from office in consultation with the Premier.
- (7) (a) Any member of the House who has been warned, reprimanded, suspended or removed in terms of paragraph (a), (b), (c) or (d) of sub-item (6) may within 14 days of having been

- notified of the decision of House appeal to the Minister in writing setting out the reasons on which the appeal is based.
- (b) A copy of the appeal must be submitted to the House.
- (c) The House may within 14 days of receipt of the appeal referred to in paragraph (b) make any representation pertaining to the appeal to the Premier in writing.
- (d) The Premier may, after having considered the appeal, confirm, set aside or vary the decision of the House and inform the member of the House and the House of the outcome of the appeal.
- (8) The Premier may appoint a person or a committee to investigate any alleged breach of a provision of this Code and to make recommendations on whether the member of the House should be suspended or removed from office.
- (9) If the Premier is of the opinion that a member of the House has breached a provision of this Code, and that such contravention warrants a suspension or removal from office, the Minister may—
  - (a) suspend the member of the House for a period and on conditions determined by the Premier;or
  - (b) remove the member of the House from office.
- (10) Any investigation in terms of this item must be conducted in accordance with the rules of natural justice.